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10 **UNITED STATES DISTRICT COURT**
11 **SOUTHERN DISTRICT OF CALIFORNIA**

12
13 SECURITIES AND EXCHANGE
14 COMMISSION,

15 Plaintiff,

16 v.

17 LOUIS V. SCHOOLER and FIRST
18 FINANCIAL PLANNING
19 CORPORATION d/b/a WESTERN
20 FINANCIAL PLANNING
21 CORPORATION,

22 Defendants.

Case No.: 3:12-cv-02164-GPC-JMA

**MEMORANDUM OF POINTS
AND AUTHORITIES IN SUPPORT
OF INVESTORS JOSEPH M.
ARDIZZONE, DAVID SCHWARZ
AND LOIS SCHWARZ'S MOTION
TO INTERVENE**

DEMAND FOR JURY TRIAL

Date: September 6, 2016

Time: 1:30 p.m.

Ctrm: 2D

Judge: Hon. Gonzalo P. Curiel

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1 **I. Introduction**

2 Joseph M. Ardizzone (“Ardizzone”), David Schwarz and Lois Schwarz (“the
3 Schwarzes”) bring two motions in their capacities as partners in seven of the general
4 partnerships (“GPs”) that are the subject of the receivership in this action.

5 First they seek an order allowing them to intervene under Rule 24(a) of the Fed. R.
6 Civ. P. for the following purposes:

- 7 1. To file the complaint in intervention (“proposed complaint”) attached as
8 Exhibit A to the notice of motion¹ under Rule 24 of the Fed. R. Civ. P. and
9 seek the relief specified in its prayer;
- 10 2. To obtain an order vacating the Court’s May 25, 2016, order (Dkt No.
11 1304);
- 12 3. To oppose the Receiver’s motion to sell the Jamul Valley property (Dkt. No.
13 1310) set for hearing on September 6, 2016;
- 14 4. To join the motion of other investors seeking a stay (Dkt. No. 1316) of the
15 Court’s May 25, 2016, order (Dkt. No. 1304) set for hearing on September
16 6, 2016.

17 Ardizzone and the Schwarzes contend full intervention as parties in this case is the
18 only mechanism to mitigate the past and ongoing violations of their due process rights by
19 the SEC, Thomas C. Hebrank (“Hebrank”), the receiver in this case, and the orders
20 granted on their motions. Consequently, a denial of this motion would consummate the
21 past violations and invite future violations of all investors’ rights to due process of law.

22 Second, Ardizzone and the Schwarzes seek an order directing Hebrank to make the
23 books and records of each GP and Western, including the OPADS and ACCPAC
24 accounting systems, available to the partners in each GP and their counsel, as the GP
25 agreements expressly provide.

26
27 _____
28 ¹ The proposed complaint is attached as Exhibit A to the Notice of Motion and Motion
filed with these moving papers.

1 These motions present stunning new facts of Hebrank’s and the SEC’s violations
2 of investors’ right to due process of law, which the Court has never addressed. To begin
3 with, Hebrank delayed sending any communication to 3,000 partners in the 87 GPs about
4 his proposed plan to liquidate those partnerships until the deadline to file opposition had
5 passed. The Schwarzes are among these investors. And it gets worse. Hebrank sent no
6 communication whatsoever about his liquidation plan to Ardizzone² and many other
7 investors.

8 These were not the only required notices the SEC and Hebrank failed to serve on
9 investors. In violation of Local Rule (“L.R.”) 66.1.a.2, neither the SEC nor Hebrank sent
10 notice to investors of the SEC’s motion to have Hebrank appointed as the permanent
11 receiver. Though we do not have access to its history, the rule seems designed to embed
12 due process requirements into receivership proceedings. Consequently, the violation of
13 the rule also implies a violation of due process. As discussed below, these notice
14 violations are only pebbles in a larger mosaic of due process violations and other abuses
15 which began four years ago with Hebrank’s appointment as temporary receiver.

16 Hebrank’s plan would forfeit the property rights of Ardizzone in the five GPs in
17 which he is a partner³ and similarly forfeit the property rights of the Schwarzes in the
18 two GPs in which they are partners. Each GP agreement requires that GP assets, after
19 payment of debts, be distributed to that GP’s partners.⁴ The plan strips investors of these
20 explicit rights. Due process imposes constraints on governmental decisions which
21 deprive individuals of “liberty” or “property” interests within the meaning of the Due
22 Process Clause of the Fifth or Fourteenth Amendments. *Mathews v. Eldridge*, 424 U.S.
23 319, 332 (U.S. 1976).

24 The facts concerning the lack of notice is the type of issue that can be established
25 with certainty. The SEC and Hebrank need only provide admissible evidence what notice

26
27 ² Declaration of Joseph M. Ardizzone filed herewith, ¶ 5.

³ *Id.*, ¶ 1.

28 ⁴ See Ex. 10 to David Karp’s declaration, Dkt. No. 1293-3 at 55, ¶ 7.5.

1 was sent, when it was sent, and to whom it was sent. In the event the SEC and Hebrank
2 respond with fuzzy facts and law, we would request the Court to (1) order the Receiver to
3 produce all its communications with investors within 15 days of any order on this motion
4 and (2) set an evidentiary hearing on this issue within 45 days of the issuance of the order
5 or at the Court's earliest convenience.

6 **II. The SEC and Hebrank Have Consistently Acted Jointly in Violating**
7 **Investors' Due Process and Other Rights**

8 **A. The SEC and Hebrank's Consistent Failure to Give Investors Required**
9 **Notice**

10 The SEC and Hebrank have ignored and violated mandates of the Supreme Court,
11 the Ninth Circuit and Local Rule (L.R.) 66.1 in seizing and disposing of investors'
12 property without giving them adequate notice of the intended forfeitures. Both failed to
13 provide investors with two critical notices of motions that severely prejudiced investors'
14 rights.

15 The most recent was Hebrank's failure to timely serve notice of his February 4,
16 2016, motion and liquidation plan (Dkt. No. 1181) on any of the 3,370 investors, except
17 those represented by counsel. That motion proposed the sale of all GP realty, the pooling
18 of all GP funds, and, in violation of the 87 GP agreements, the *pro rata* distribution of the
19 funds among 3,370 investors. Simply put, the motion proposed that investors be stripped
20 of all property rights under 87 enforceable GP agreements.

21 Despite the draconian impact of his proposed plan, it appears that Hebrank sent
22 only one communication to investors before the May 20, 2016, hearing. It was an email.⁵
23 Hebrank delayed sending the email until May 6, 2016, three months after he filed his plan
24 with the Court and only two weeks before the hearing.⁶ He sent the email *three weeks*
25 *after the deadline* of April 15, 2016, set by the Court's April 5, 2016, order for filing
26 opposition to the plan. Dkt. No. 1224 at 1. The Schwarzes were among the investors who

27 ⁵ See Aguirre Decl. filed herewith, ¶ 6, Ex. 3.

28 ⁶ *Id.*

1 received this confusing email. We can find no order of the Court permitting Hebrank to
2 serve notice of a distribution plan on investors by email, particularly one sent three weeks
3 after the deadline to file opposition. Nor does any order or rule permit Hebrank to serve
4 investors with his liquidation plan by posting it to his website.

5 But the investors receiving the defective notice were the lucky ones. Many
6 investors, like Ardizzone, received no notice.⁷ According to Hebrank, he was unable to
7 send emails to all investors, because, “Many investor email address [*sic*] were
8 unavailable or were returned undeliverable.”⁸ The evidence available to Ardizzone and
9 the Schwarzes’ counsel suggests the number of investors who received no notice may be
10 very high, likely in the hundreds. In any case, Hebrank has the burden to show his notice
11 to investors complied with due process. *Gates v. City of Chicago*, 623 F.3d 389 (7th Cir.
12 2010).

13 And this issue goes beyond Hebrank’s failure to give investors timely notice of his
14 liquidation plan. By way of background, Hebrank obtained an order allowing him to
15 substitute notice on his website for notice by U.S. mail. Dkt. No. 170 at 3. The order did
16 not allow Hebrank to serve investors with his proposed plan by emailing it to them or
17 posting it to his website.

18 Rather, the order limited the substituted service (posting to the website rather than
19 U.S. mail) to the following: “notices of hearings related to petitions for confirmation of
20 sales of property, receiver reports, and fee applications.” *Id.* The order expressly states
21 that Hebrank “is required to mail all other notices required by Local Rule 66.1.f.” *Id.* He
22 chose not to provide this service and thus Ardizzone received no notice and the
23

24
25 ⁷ *Supra*, n. 5.

26 ⁸ Aguirre Decl., ¶ 3, 4, Exs. 1 and 2. In particular Hebrank’s Nov. 24, 2014, Jan. 16,
27 2015, email state: “If you know someone that should have received this email, but
28 didn’t, please forward it to them. Many investor email address were unavailable or were
returned undeliverable.”

1 Schwarzes received defective notice of Hebrank’s plan to forfeit their property rights as
2 partners in the GPs in which they had invested.

3 On the record before this Court, the nonexistent and defective notices of
4 Hebrank’s February 4, 2016, motion of his proposed liquidation plan, and the May 20,
5 2016, hearing do not meet the minimum requirements of due process. “The most
6 important element of due process is adequate notice.” *In re Gen. Am. Life Ins. Co. Sales*
7 *Practices Litig.*, 357 F.3d 800, 804 (8th Cir. 2004). Last year, the Ninth Circuit quoted
8 *Mullane v. Central Hanover Bank & Trust Co.*, 339 U.S. 306, 314 (1950) for this
9 directive, “[C]ourts must determine whether the notice given was ‘reasonably calculated,
10 under all the circumstances, to apprise interested parties of the pendency of the action
11 and afford them an opportunity to present their objections.’” Ardizzone and the
12 Schwarzes submit that email service which was not sent to numerous investors does not
13 meet the *Mullane* standard, since it is not “reasonably calculated, under all the
14 circumstances, to apprise interested parties of the pendency of the action and afford them
15 an opportunity to present their objections.”

16 Likewise, a notice sent after the deadline for filing opposition, as Hebrank did
17 here, does not satisfy *Mullane*. In *Carter v. McDonald*, 794 F.3d 1342, 1345 (Fed. Cir.
18 2015), the court cited *Mullane* for another principle that directly applies to the facts of
19 this case, “That regulatory requirement of notice can only sensibly be construed to
20 require that the notice to counsel be timely, which requires, at a minimum, notice before
21 the expressly stated deadline has passed. We could hardly interpret the notice
22 requirement any differently given the nature of ‘notice.’” Consequently, even assuming
23 *arguendo* that the Receiver’s May 6 email to investors should be treated as notice, it was
24 inadequate, because it was sent after the deadline for filing any opposition.

25 In all the Ninth Circuit cases this Court relied upon in finding that the proposed
26 plan did not violate investors’ due process rights (Dkt. No. 1304 at 15), those affected by
27 the receiver’s proposed plan received notice of the plan and the opportunity to object to
28 it, before the court adopted it. See: *SEC v. Universal Financial*, 760 F.2d 1034, 1037

1 (9th Cir. 1985)(Following several notices to investors explaining the proposed categories
2 and stating the category into which each investor would be placed, and over the
3 objection of Investors, the court approved a modified categorization proposal on
4 December 1, 1982.); *U.S. v. Arizona Fuels Corp.*, 739 F.2d 455, 459 (9th Cir.
5 1984)(“Because Tenneco had ample notice of and opportunity to contest the Receiver’s
6 challenge to the claimed setoffs, there was no denial of due process.”); *SEC v. Wencke*,
7 783 F.2d 829, 832 (9th Cir. 1986)(“On August 19, 1983, deLusignan was served with
8 another copy of the disgorgement application, a set of supporting documents, and a
9 notice of a hearing to be held on the application before the magistrate/special master
10 nineteen days later.”); *In Re San Vicente Medical Partners, Ltd.*, 962 F.2d 1402, 1408
11 (9th Cir. 1992)(“Because San Vicente received notice at all stages of the receivership
12 proceedings and had every opportunity to participate in the proceedings, the fact that San
13 Vicente was never a named party in the proceedings did not violate due process.”) *SEC*
14 *v. American Capital Invs.*, 98 F.3d 1133 (9th Cir. 1996)(“In the case at bench, the
15 summary proceedings actually afforded to appellants gave them full notice and
16 opportunity to be heard at every critical stage.”)

17 Unlike the facts in the above decisions, Hebrank here either sent no notice or
18 defective notice of his proposed liquidation plan to investors. Such notice failed to
19 comply with *Mullane* and therefore did not comply with the due process of law
20 requirements of the Fifth Amendment to the U.S. Constitution. An order is void if it is
21 issued by a court in a manner inconsistent with the due process clause of the Fifth
22 Amendment. *In Re Krueger*, 88 B.R. 238, 241 (B.A.P. 9th Cir. 1988). The Court’s May
23 25, 2016, order was issued in a manner inconsistent with the due process clause and is
24 therefore void.

25 Further, it appears neither the SEC nor Hebrank served any notice on investors of
26 the SEC’s motion for an order appointing Hebrank as the receiver in this case as required
27 by L.R. 66.1.f. In this regard, L.R. 66.1.a.2 provides as follows:
28

1 A permanent receiver may be appointed after notice and hearing upon an
2 order to show cause. This order will be issued by a judge upon appointment
3 of a temporary receiver or upon application of the plaintiff and must be
4 served on all parties. The defendant must provide the temporary receiver (or,
5 if there is no temporary receiver, the plaintiff) within seven (7) days a list of
6 the defendant's creditors, and their addresses. Not less than seven (7) days
7 before the hearing, the temporary receiver (or, if none, the plaintiff) must
8 mail to the creditors listed the notice of the hearing, and file the proof of
9 mailing.

10 None of the 200 clients represented by Aguirre Law, counsel for Ardizzone and the
11 Schwarzes, provided a copy of any notice from the SEC or Hebrank required by Rule
12 66.1.a.2, despite Aguirre Law's request to all 200 clients for all such communications.⁹

13 As Ardizzone and the Schwarzes understand, no party disputes the status of
14 investors as creditors in this case as that term is used in the referenced L.R. 66.1.a.2. In
15 Hebrank's motion to be relieved of certain requirements of L.R. 66.1, he conceded that
16 investors fell within the term "creditors" as that term is used in L.R. 66.1.a.2. Indeed,
17 investors' potential claims against Western for violations of the securities acts qualify
18 them as creditors. Dkt No. 75-1 at 5. L.R. 66.1.a.2 also requires Hebrank to "file the
19 proof of mailing" of the notice on investors. Counsel for Ardizzone and the Schwarzes
20 can find no such proof of service in the Court's file.

21 Hebrank did move the Court to be relieved from the notice requirements of L.R.
22 66.1.e and 66.1.f (Dkt. No. 75 at 4), but made no application to be relieved from L.R.
23 66.1.a.2. The Court granted Hebrank's motion with regards to L.R. 66.1.e. and 66.1.f
24 (Dkt. No. 170 at 3), but the order was silent in relation to any modification of Hebrank's
25 notice obligations under L.R. 66.1.a.2. Consequently, Hebrank simply ignored the
26 requirement of L.R. 66.1.a.2 that he provide notice of the hearing for his permanent
27 appointment to all investors. The notice requirements embedded in the local rules are
28 frequently designed to provide adequate notice and compliance with the due process

⁹ Aguirre Decl. ¶ 7.

1 clause. *In Re Cartledge, 2006 Bankr.* LEXIS 210 (Bankr. D.S.C. Feb. 15, 2006)(“The
2 local rules are designed to provide adequate notice and due process to parties affected by
3 the extension of the stay.”)

4 And there is another flaw that runs through all the notices Hebrank served by
5 posting to his website. He has conceded that most investors were not reading them. Dkt.
6 No. 852 at 2. When he first learned that, he had a duty to use reasonable efforts to make
7 personal service on investors. This he could have done by mailing the notices to
8 investors. We can find nothing in the Court files indicating Hebrank attempted personal
9 service when he learned investors were not reading his reports. And Hebrank had a duty
10 to do so. In *United States v. Ritchie*, 342 F.3d 903, 910-911 (9th Cir. 2003), the court
11 held: “We now join these circuits in holding that, when initial personal notice letters are
12 returned undelivered, the government must make reasonable additional efforts to provide
13 personal notice.”

14 In any case, we have raised the issue of Hebrank’s lack of notice and defective
15 notice on investors. The burden is therefore now on Hebrank to demonstrate that he gave
16 adequate notice to investors of his proposed plan of distribution, his appointment as
17 permanent receiver, and other notices the Court directed him to serve on investors. *Gates*
18 *v. City of Chicago*, 623 F.3d 389 (7th Cir. 2010). Accordingly, we respectfully submit the
19 Court should order Hebrank to file a proof of service specifically describing how he
20 served on investors the multiple notices he was required to serve.

21 **B. The Back Scratching by the SEC and Hebrank, an Officer of the Court,
22 Merge the Executive and Judiciary Branches to Form an Adversarial
23 Superpower**

24 The SEC and Hebrank, and officer of the Court,¹⁰ have consistently aligned
25 themselves on the motions filed in this case. Indeed, even where Hebrank has violated
26 federal law or SEC mandates for its receivers, the SEC has remained silent or even

27 ¹⁰ In its March 13, 2013 order, Dkt. No. 174 at 9, n. 7, the Court pointed: “a receiver is
28 an ‘officer of the court’ – not an arm of the Commission.”

1 supported him, despite its knowledge Hebrank was breaking the rules.

2 As an example, the SEC approved Hebrank's 13 fee applications or remained
3 silent, despite Hebrank's consistent violations of the SEC's Standardized Fund
4 Accounting Report ("SFAR"), which requires the filing of a form disclosing Hebrank's
5 receipts and disbursements of receivership cash. The SEC likewise remained silent when
6 Hebrank filed a motion under seal for a redacted order to sell the Jamul Valley property.
7 Both operated to conceal the proposed sale from the partners in the GPs who own the
8 Jamul Valley property. The partners had previously declined to approve its sale. The
9 SEC did not utter a peep. In doing so, Hebrank committed a patent violation of 28
10 U.S.C. § 2001. Despite its knowledge of the violation, the SEC watched silently from
11 the sidelines as this miscarriage of justice unfolded. Only the refusal of title companies
12 to issue a policy of title insurance stopped this miscarriage of justice. Dkt. No. 1191 at 1.

13 So, the obvious question arises, why was the SEC so forgiving of Hebrank's
14 violations of SEC mandates and federal law protecting investors? This seems a most
15 pertinent question in view of the SEC's mission "to protect investors."¹¹

16 One answer lies in the emails between the SEC, on the one side, and Hebrank
17 and his counsel, on the other. In this regard, we rely on the declarations filed by David L.
18 Herman, Dkt. No. 976-1, and Phillip Dyson, Dkt. No. 860-2, and their exhibits.

19 One of the most telling email exchanges was from Susan McDonald, SEC
20 appellate counsel, to Ted Fates and SEC staff Sam Puathasnanon, Sara Kalin and John
21 Berry. Referring to Hebrank's proposed recommendations, later filed as Dkt. No. 852,
22 McDonald states:

23 I hate to have to say this but I don't think that having a property management
24 firm or whatever sort of entity was suggested as an alternative to the receiver
25 if GPs are released fixes the problem + endorsing that wld [sic] be
26 inconsistent w/ [sic] and undercut the holding that the interests are securities.

27 Herman Decl., Dkt. No. 976-1, Ex. 38.

28 ¹¹ See: <https://www.sec.gov/about/whatwedo.shtml>.

1 Eventually, Hebrank and his counsel incorporated the SEC's proposal into the liquidation
2 plan, all the time claiming they were doing for investors.

3 The issue whether the GPs would be released from the receivership has been a
4 core one in this case. The SEC and Hebrank consistently chanted the mantra that
5 keeping them in the receivership is necessary to protect investors. Yet, investors have
6 overwhelming pleaded with the Court (94% according to a recent survey¹²) to let them
7 out, because the receivership is consuming their equity. And now McDonald's email
8 proves what investors have claimed all along. This case is not about protecting their
9 interests. Rather, this case is about the SEC pursuing its own agenda.

10 The exercise of control by the SEC over Hebrank repeatedly shows up in their
11 email communications. For example, in his email of October 18, 2012, SEC counsel
12 John Berry proposes pro-SEC edits to the draft memorandum Fates circulated earlier in
13 the day:

14 by [*sic*] the way, is it worth being more equivocal about Schooler's
15 obligations to continue to fund Western?

16 in [*sic*] our papers, we just say he "probably" won't have an [*sic*] legal
17 obligation to fund in the future.

18 Ted [Fates] and Tom [Hebrank], in your report, you are a bit more absolute,
19 saying Schooler definitely won't be required to do so. in [*sic*] the (granted,
20 probably unlikely) event we may want to argue he is obligated on some
21 funding need, it may be better to use softer language?

22 Dyson Decl., Dkt. No. 860-3, Ex. 6. Minutes later, Fates complied with the SEC's
23 "suggestion:" "Thanks John, good thought. We will soften that language." Herman Decl.,
24 Dkt. No. 976-1, Ex. 5.

25 Another email tells the origin of the "one pot" approach. With her October 21,
26 2014, email, McDonald sent to Fates and SEC staff a "useful case" in which a "dist[ri]ct
27 ct [court] approved a pro rata distribution plan...*from one pot*...(emphasis added)"
28 Herman Decl., Dkt. No. 976-1, Ex. 36. Again, the SEC and Hebrank pretend the "one

¹² See Decl. of David Karp, Dkt. No. 1293-3, ¶¶ 6-7.

1 pot” approach was Hebrank’s idea for a plan that would best protect all investors.

2 These practices resulted in the Court issuing an extraordinary directive to
3 Hebrank: “The Receiver is ordered to refrain from altering the legal conclusions in his
4 briefs to fit the case strategy of either the SEC or Defendants. All legal conclusions must
5 be his own.” Dkt. No. 1004 at 3.

6 We do not believe the Court’s order can solve this problem. The fact the SEC
7 expects Hebrank to modify his legal conclusions and Hebrank’s willingness to do so
8 cannot be solved by an order. The problem lies in the relationship between the two. We
9 believe these emails demonstrate Hebrank’s willingness to abdicate his independence to
10 the SEC. Secondly, it represents a merger of what Hebrank calls his “broad equitable
11 powers,” which are confirmed in the order appointing him as permanent receiver (Dkt.
12 No. 174), with the statutory and regulatory powers of the SEC. When the interests of
13 both conflict with the interests of investors, the fact investors will be harmed is a virtual
14 certainty. Our review of the fee applications by Hebrank and his counsel indicates the
15 consultations between the SEC and Hebrank have not ceased.¹³

16 We must also point out that the SEC, and its Court-appointed receiver (Hebrank)
17 coalition speaks without concern of any opposition in this case. The Court enjoined the
18 defendants from speaking on behalf of the GPs, “because the GPs are comprised of
19 investors alleged to have been defrauded by Defendants.” Dkt. No. 511 at 8. Investors
20 have thus far been silenced by the Court’s orders denying their motion to intervene as
21 parties in this case. Consequently, the SEC-Hebrank coalition may pursue their own
22 agendas without concern of any voice speaking on behalf of investors. We respectfully
23

24 ¹³ See for example Dkt. No. 1328, Ex. A, at 11, where Ted Fates, Hebrank’s counsel
25 states as part of his fee request that on Nov. 9, 2015, he spent 0.3 hours “Discuss[ing]
26 Thirteenth Interim Report with SEC Counsel.” On Jan. 5, 2016, Fates “discuss[ed] calls
27 from G. Aguirre and P. Prindle with Receiver and SEC counsel.” Dkt. No. 1330. Ex. A,
28 at 15. On March 30, 2016, David Zaro, co-counsel for Hebrank spent half an hour in a
“call with SEC counsel re sale/stipulation and waiver issues as to 2001(b)(5).” *Id.*, Ex. A
at 24.

1 submit this is a miscarriage of justice that must be corrected.

2 **III. Ardizzone and the Schwarzes Are Entitled to Intervene as a Matter of Right**
3 **under Fed. R. Civ. P. 24(a)(2).**

4 **A. Overview**

5 Fed. R. Civ. P. 24(a)(2) states that, upon timely motion, the Court must permit to
6 intervene anyone who:

7 claims an interest relating to the property or transaction that is the subject of
8 the action, and is so situated that disposing of the action may as a practical
9 matter impair or impede the movant's ability to protect its interest, unless
10 existing parties adequately represent that interest.

11 Citing *Donnelly v. Glickman*, 159 F.3d 405, 409 (9th Cir. 1998), this Court noted:

12 The Circuit apply a four-part test to determine whether intervention as of
13 right should be granted: (1) the applicant must assert a "significantly
14 protectable interest relating to the party or transaction that is the subject of
15 the action; (2) the applicant's interest must be inadequately represented by
16 the parties to the action; (3) disposition of the action without intervention
17 may as a practical matter impair or impeded its ability to protect that
interest; and (4) the applicant's motion must be timely.

18 *In re Novatel Wireless Sec. Litigation*, No. 08-cv-1689, 2014 U.S. Dist. LEXIS 85994, at
19 *5-6 (S.D. Cal. 2014)

20 The Court's May 18, 2016, order held that the motion to intervene brought by a
21 prior group of investors, represented by the same counsel, satisfied all requirements for
22 intervention under Fed. R. Civ. P. 24(a), except timeliness. Dkt. No. 1296 at 4-5.

23 Ardizzone and the Schwarzes rely on the same evidence and the same law as the prior
24 investor group to satisfy the same three elements of Fed. R. Civ. P. 24(a): protectable
25 interest, no adequate representative, and impairment.¹⁴ Accordingly, the SEC and
26

27 ¹⁴ Ardizzone and the Schwarzes have requested this Court to take notice of the filings
28 by the parties in support of and opposition to Aguirre investors' motion to intervene and

1 Hebrank are barred from re-litigating these three issues under the doctrines of collateral
2 estoppel and issue preclusion, *Hydranautics v. FilmTec Corp.*, 204 F.3d 880, 885 (9th
3 Cir. 2000), and law of the case, *Arizona v. California*, 460 U.S. 605, 618 (1983). We
4 therefore focus on the timeliness issue below.

5 We also address another issue: no party adequately represents investors' interests.
6 In this case, the SEC and Hebrank are not merely inadequate representatives for
7 investors. They have merged their powers to pursue the SEC's agenda. And the power of
8 both the SEC and Hebrank is extraordinary. The SEC has the statutory powers under the
9 securities acts to pursue claims for violations of the securities acts. It also has unique
10 powers to seek interim relief such asset freezes, restraining orders, and the appointments
11 of receivers. It wraps its agenda with the mantle that its actions are designed to protect
12 investors. For his part, Hebrank is an officer of the Court with a broad grant of judiciary
13 powers through his appointment as permanent receiver.¹⁵ The SEC's agenda sometimes
14 comes into conflict with the best interests of investors who Hebrank was appointed to
15 protect. When that occurs, as discussed below, Hebrank has relegated investors' interests
16 to the SEC's agenda.

17 Likewise, Hebrank's interests also come into conflict with investors' interests,
18 e.g., when he submits a fee application, but fails to submit a SFAR or files under seal
19 requests to obtain redacted orders allowing him to sell GP realty in violation of 28
20 U.S.C. § 2001. In these situations, the SEC quietly watches from the sidelines. This back
21 scratching has disserved investors' interests and will continue to do so, as long as
22 investors' voices are silenced. On top of that, the Court has enjoined the only other
23 party—the defendants—from speaking on behalf of investors' interests.¹⁶

24
25 the Court's May 18, 2016, order granting in part and denying in part that motion. See
26 Req. for Judicial Notice, Dkt. No. 1347, ¶¶ 1-8 and Exhibits 1-8.

26 ¹⁵ Dkt. Nos. 10 and 174.

27 ¹⁶ "Counsel for Defendants has a clear conflict of interest in representing the interests of
28 both Defendants and the GPs because the GPs are comprised of investors alleged to have
been defrauded by Defendants." Dkt. No. 511 at 8.

B. Ardizzone and the Schwarzes' Motion to Intervene Is Timely

With this motion, we do not re-litigate the issues raised by another group of investors in their motion to intervene (Dkt. No. 1296). That order is now on appeal for the Ninth Circuit to review. Instead, Ardizzone and the Schwarzes propose to intervene on issues that generally appear consistent with the Court's May 18, 2016, order. But there is one major caveat. We believe the SEC and Hebrank's required notices on investors throughout this case were either not served or were fatally defective. Accordingly, the scope of proposed intervention must be broad enough to mitigate the denial of due process caused by the defective and nonexistent notices.

Put differently, we assume the Court would not expect investors to act where they were entitled to notice, but received none or received defective notice. "The most important element of due process is adequate notice." *In re Gen. Am. Life Ins. Co. Sales Practices Litig.*, 357 F.3d 800, 804 (8th Cir. 2004). Absent exigent circumstances, the Due Process Clause requires the government to afford notice and a meaningful opportunity to be heard before seizing real property subject to civil forfeiture. *U.S. v. James Daniel Good Real Prop.*, 510 U.S. 43, 48-62 (1993).

In this case, no "exigent circumstances" existed when the Court appointed Hebrank temporary receiver and authorized him to seize the GPs and their assets. Assuming *arguendo* "exigent circumstances" existed, no justification exists for Hebrank to deny investors notice of the proceedings to appoint him permanent receiver as L.R. 66.1.a.2 required him to do.

In this case, the nonexistent and flawed notices preclude a finding of due process in connection with the Court's May 25, 2016 order (Dkt. No. 1304) approving Hebrank's liquidation plan (Dkt. No. 1181). There was no meaningful opportunity to oppose the "one tier" approach, the sale of all GP realty, the dissolution of the GPs, and the forfeiture of the partners' property rights in those GPs until the Court provided a summary proceeding on those issues by the May 20, 2016, hearing. In addition to the other flaws in that proceeding, Hebrank sent defective notice or no notice to investors,

1 except the 350 represented by counsel.¹⁷ Under the case law Hebrank and the SEC cite
2 (*Universal Financial*, 760 F.2d at 1037; *Arizona Fuels Corp.*, 739 F.2d at 459; *Wencke*,
3 783 F.2d at 832; *In Re San Vicente*, 962 F.2d at 1408; and *SEC v. American Capital*
4 *Invs.*, 98 F.3d 1133), Hebrank was obligated to give notice of his plans to all investors.
5 Further, this notice should have been served by U.S. Mail pursuant to the Court's order
6 of March 7, 2013, (Dkt No. 170) and L.R. 66.1

7 And that is merely the tip of the iceberg. As discussed above, Hebrank also failed
8 to serve on investors any notice by mail of the SEC's motion to appoint him permanent
9 receiver in violation of L.R. 66.1. Further, when Hebrank knew that investors were not
10 visiting his website for the case,¹⁸ and thus were not receiving notice, he had a duty to
11 find an alternative form of notice. Our investigation has found that he failed to make
12 reasonable efforts to reach investors, e.g., using the mailing addresses in his possession.
13 Consequently, there is a major due process violation running through this case.

14 On these, premises, Ardizzone and the Schwarzes seek to intervene for the
15 following purposes:

- 16 A. Vacating the Court's May 25, 2016, order (Dkt. No. 1304) on the grounds
17 investors did not receive adequate notice;
- 18 B. Directing Hebrank to produce the GPs' books and records to investors in each GP,
19 or their counsel pursuant to the terms of the GP agreements;
- 20 C. Permitting Ardizzone and the Schwarzes to participate in all post judgment
21 proceedings relating to the disposition of receivership properties, the release of the
22 GPs from the receivership, and the sale of realty owned by the GPs;
- 23 D. Directing that the partners in each GP be balloted on whether they elect to adopt
24 Hebrank's or the investors' proposed plans for the GPs;
- 25 E. For limited discovery on issues relevant to material facts placed in issue by post-
26 judgment proceedings;

27 ¹⁷ Aguirre Decl., ¶¶ 6 and 7, Ex. 3.

28 ¹⁸ Dkt. No. 852, at 2.

- 1 F. An evidentiary hearing where testimony will be taken and cross examination
2 permitted;
- 3 G. Declaring the GP agreements are valid and legally enforceable partnership
4 agreements;
- 5 H. Vacating any order approving the Receiver’s recommendations to engage real
6 estate brokers for any property owned by any GP in the absence of proof that
7 Hebrank served notice on investors in compliance with due process requirements;
- 8 I. Vacating any hearing date for the sale of any GP property in the absence of proof
9 that Hebrank served notice on investors in compliance with due process
10 requirements; and
- 11 J. Directing Hebrank to re-file his interim reports 3 through 15, in the absence of
12 proof that Hebrank served the prior interim reports and his proposed orders on
13 investors in compliance with due process requirements.

14 **IV. Access to Books of Account**

15 The Court acknowledged the SEC statement that Hebrank stepped into Western’s
16 shoes. Dkt. No. 629 at 4. Section 28 USCS § 959(b) in a sense also places Hebrank in
17 Western’s shoes. In relevant part, it provides:

18 [A] trustee receiver or manager appointed in any cause pending in any court
19 of the United States, including a debtor in possession, shall manage and
20 operate the property in his possession as such trustee, receiver or manager
21 according to the requirements of the valid laws of the State in which such
22 property is situated, in the same manner that the owner or possessor thereof
would be bound to do if in possession thereof.

23 The partnership agreement for Wild Horse Partners contains typical language relating to
24 the partners’ rights to inspect the books of account. It reads: “At all reasonable times,
25 any of the Partners shall have access to, and may inspect and copy, any of the
26 Partnership records or books.” Dkt. No. 1293-3, Ex. 10 at 46, ¶ 2.6. All of these
27 partnerships were created under California law and specify California law as the
28

1 controlling law. Under California law, partners in a general partnership, such as
2 Ardizzone and the Schwarzes, are entitled to access the books of account. See: Cal Corp
3 Code § 16403; *In re Marriage of Walker*, 138 Cal. App. 4th 1408 (Cal. App. 1st Dist.
4 2006). Accordingly, Ardizzone and the Schwarzes' motion for access to the books of
5 account should be granted.

6 DATED: August 9, 2016

Respectfully submitted,

7
8 By: /s/ Gary J. Aguirre

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